Delegation of judicial power in Abbasid Egypt

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The papyrus edited in this article and which forms the starting point of the discussion in it is typical in its sort: insignificant in appearance, but of hugely important historical meaning when placed in its proper context. Only partially preserved, so that its contents and even its genre remain unknown, and without an archeological context to place it firmly in a specific chronology and geography, the papyrus contains only a couple of lines. Typically too is that this apparently insignificant artifact preserved from a distant past offers on closer scrutiny important new information on the office of the qāḍī and his representatives in Abbasid Egypt, more specifically as a result of the administrative reforms introduced after the fourth fitna.

Even the rich documentary record of Egypt, attests only very few documents referring to qāḍīs from the pre-Fatimid period so far. This dearth of information on the qāḍī starkly contrasts the amount of legal documents – contracts of loan and sale, debt acknowledgements, marriage contracts and the like – which although small in the first Islamic century still greatly outnumbers that of documents referring to the judge’s court. This scarce presence of the qāḍī in the documentary record has been related to the slow development of the Islamic legal court system especially outside the garrison cities of Fustat and Alexandria. Every new document that attests a qāḍī is thus a welcome addition to our understanding of the functioning of the judge’s office. When, as in our case, the documents can be related to narrative sources, their historiographical value even increases as they allow us to examine historical accounts in tandem with documentary sources. Connecting the papyrus to discussions in our literary sources from Egypt and elsewhere in the Muslim Empire it even enlightens more general historical questions about the character and perception of judicial power in this period.

1 This publication is part of the project “The Formation of Islam: The view from Below” funded by the European Research Council (2009-2015). I would also like to thank the Andrew W. Mellon Foundation which funded my research stay at the Department of Papyri of the Austrian National Library (2013-2014) where I worked on this text. In preparation of this article I benefited from expertise of many colleagues. I would like to acknowledge especially Sobhi Bouderbala, Jelle Bruning, and Mathieu Tillier. Any remaining mistakes are, of course, my own.

2 To get an impression of the number of early Arabic legal documents, see the database of the project “Islamic Law Materialized” (http://cald.irht.cnrs.fr/php/ilm.php) under the direction of Christian Müller.

Grateful for Ruud’s sincere academic interest in legal documents for their own sake and as sources to illuminate historical and legal historical questions, this article is a tribute to his contagious enthusiasm for and academic achievements in the practical expressions of Islamic law.

Introduction

Sometime between 10 Rajab 212 AH (October 5 827 CE) and Ramaḍān 214 AH (2 November-1 December 829 CE) Ḥasan b. Yaʿqūb produced an official document in which he identified himself as “representative (khalīfa) in the Fayyūm of Yahyā b. Saʿīd who is the representative of the judge (qāḍī) ʿĪsā b. al-Munkadir.” ʿĪsā b. al-Munkadir is the well-known chief judge of Fustat who held office in the first half of the ninth century.4 Yahyā b. Saʿīd and Ḥasan b. Yaʿqūb are not otherwise known from the sources. The practice of appointing lower judicial officers as deputies of the highest representative in the provincial capital is known from Egypt and other areas in the Muslim empire at this time as discussed in narrative sources.5 How these lower officials expressed their association with higher forces, and thereby their relation with, degree of dependence on and measure of accountability towards the central authorities, however, is not. By examining the terminology used in this papyrus as well as anecdotal material from the narrative sources, this paper will discuss the nature of the delegation of judicial power from the top of the judicial hierarchy and the claim to authority that was exercised through it from the lower offices in the province. Attention will also be placed on the professionalization of the judiciary in Egypt at this time and the degree to which these offices and power structures formed a (legal) bureaucracy.

Before delving further into contextualizing the text of the papyrus, we should take a closer look at what it actually says.

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4 See especially the exhaustive discussion of literary sources in the footnotes to Mathieu Tillier’s translation of al-Kindī’s biography of ʿĪsā b. al-Munkadir (Tillier 2012, 204-215). ʿĪsā b. al-Munkadir appears in two other papyri from Egypt. A published debt acknowledgement (P.Marchands V/1 19.1) dated 214/829 mentions the qāḍī ʿĪsā b. al-Munkadir (as identified in a corrected reading by Sobhi Bouderbala). An unpublished papyrus found at Istabl Antar in Fustat to be published by Sobhi Bouderbala equally mentions the judge in an official context. I would like to thank Sobhi Bouderbala for referring me to these two documents.

5 See below, the paragraph “Delegation and legitimization.”
Edition and discussion of the text

Currently preserved in the Papyrus Collection of the Austrian National Library under the inventory number AP 2090, the conditions of acquisition of this papyrus are not known beyond it having been purchased in Egypt. It has a light brown colour and the original cutting lines are preserved on the top and right sides. While the fibres on the left side are somewhat frayed, the remaining lines are complete on that side. There are some smaller holes in the papyrus due to worm holes and wear and tear. There is one diacritical dot written (l. 4 bi) and perhaps one other one (l. 1 bi). The text is written in a relatively practiced, fluid hand albeit not very carefully executed (see also the smudge that partially covers the basmala in line 1) in black ink with a thin pen parallel to the fibres. On the verso the top of the letters of one word written in monumental script are preserved written in dark ink as well as traces of letters written in a smaller hand with black ink. The traces of the monumental writing on the verso belong to a text that was written first on the papyrus, confirmed by the fact that that text is written perpendicular to the fibres. The smaller writing on verso might be connected to the writing on recto. The verso might contain part of the address of the text on recto or some other text unrelated to the text on the recto.

6 Continuing Byzantine practice, papyri in the Arab period were generally written transversa charta, with secondary texts being written parallel to the fibres. See my “Arabic Papyri and Islamic Egypt,” in The Oxford Handbook of Papyrology, edited by R. S. Bagnall, 452-472 (Oxford: Oxford University Press, 2009) for a discussion of the writing direction on papyri in the Arab period.

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AP 2090
5.5 x 11 cm
Text

1. بِسْمِ اللَّهِ الرَّحْمَنِ الرَّحِيمِ
2. هَذَا كِتَابٌ كَتَبَهِ حَسَنٌ بْن يَعْقُوبُ
3. خَلِیفَةٌ يَحْبِبْ بْن سَعِیدٍ خَلِیفَةٌ
4. القَاعِسِي عِیسَیٰ بْن المنکَر بْن الظَّوَامِ

Diacritical dots:

Translation

1. In the name of God, the Merciful, the Compassionate.
2. This is a document, written by Ḥasan ibn Yaʿqūb,
3. representative of Yahyā ibn Saʿīd, representative

7 I would like to thank Bernhard Palme and Claudia Kreuzsaler of the Department of Papyri at the Austrian National Library for permission to publish this papyrus.
4. of the judge ʿĪsā ibn al-Munkadir in the Fayyūm

Commentary

1. A smudge has partially obscured the *basmala*. A dot under the line seems to belong to the *bā’* of *bi*.
2. Ḥasan ibn Yaʿqūb is not known from the literary and documentary records.
3. Yaḥyā ibn Saʿīd is not attested in the documentary or literary sources. In the first word on the line, *khalīfa*, the *khāʾ* is separated from the *lām*.
4. ʿĪsā ibn al-Munkadir is the well-known chief judge who was in office from 10 Rajab 212 AH (October 5 827 CE) to Ramaḍān 214 AH (2 November-1 December 829 CE) in Fustat.8

**Competition between the centre and the province**

The papyrus under discussion dates from the mid-9th century and reflects the new power relations and administrative structures in place after the take-over by the Abbasid general ʿAbd Allāh b. Ṭāhir (d. 230/844). New arrangements between the earliest Arab settlers, Egyptians and new Arab, Turkish and Persian immigrants as well as the centralizing measures imposed on the administration by the Abbasid authorities from Baghdad as represented by their appointees in Egypt, are reflected in the affiliations with which the person who produced the papyrus identified himself.

The administrative organisation within Egypt as reflected in the text exhibits also larger empire-wide developments and concerns. The impact of the relation between the province and the caliphal court with Egypt’s fiscal income and general wealth playing a crucially important role in the empire at large is expressed in the particular organizational structure that the papyrus expressions belie. To understand the relationship between the judiciary office in Fustat and the caliph and his court, as well as with the other provincial high officials, especially the governor, and the judge’s representatives throughout the province, a short overview of the developments that underpin the changed situation in the 9th century will be given first.

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After the Arab conquest of Egypt in 642, governors were appointed over the province by the caliphs in Medina (632-661), then in Damascus (661-750) and after that in Baghdad (from 750). Governors were typically outsiders whose offices never lasted long enough to build up a local constituency. The *wujūh*, members of the Arab élite in Egypt who had settled there after the conquest, however, had their own agenda and lobbied to be ruled by a representative from their own ranks or at least someone sympathetic to their concerns. The negotiation, sometimes expanding into outright clashes, between the interests of the caliphal center and that of the local élite members would be a continuum in the years to come.

The governors in their turn appointed members of the local Arab élite at the next level of offices: the head of police, *ṣāḥib al-shurṭa*, the financial officer, *ṣāḥib al-kharāj* and the chief judge, *qāḍī*, sometimes with the caliph getting involved as well. Especially the *ṣāḥib al-shurṭa* held a crucial position and belonged always to the *wujūh*, the local Arab notables. The governors were heavily dependent on, if not captives of these local Arab officers. Described as an oligarchy, their local knowledge and support amongst the *jund*, as well as their wealth and property made them indispensable for the governor’s effectiveness in ruling the province. Each of these positions relied of course on an extensive body of lower administrative officials, clerks, scribes, guards and other personnel, most of whom originated with the native Egyptian population.

A change in the power relations within the province occurred at the end of the seventh century. At ʿAbd Allāh b. al-Zubayr’s (d. 72/692) proclamation of caliph at the death of caliph Yazīd I in 64/683, Arab-Egyptian kharijite supporters took control of the Egyptian capital and appointed a Zubayrid governor. Egypt’s *wujūh*, however, overall continued in their support for the caliph in Damascus and cooperated with the reconquest of the province for the Umayyads by the caliph Marwān b. al-Ḥakam (d. 65/685) and his son ʿAbd al-ʿAzīz (d. 86/705) in 64-65/684. While executing any élite members who did not retract their support of Ibn al-Zubayr, Marwān instructed his son whom he appointed as governor in Egypt after

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9 Even in the early ninth century the notables, when consulted concerning a suitable candidate to fill the post of chief judge requested that he not be a “stranger” (*gharīb*). See al-Kindī (d. 350/961), *Kitāb al-wulāt wa-kitāb al-ṣudūr* (*The Governors and Judges of Egypt*), in E.J.W. Gibb Memorial Series 19, ed. R. Guest, *The Governors and Judges of Egypt* (Leiden: Brill, 1912), 433.


11 Kennedy, “Egypt as a Province in the Islamic Caliphate,” 66.
recovering its control, to rule in full cooperation with the local Arab leaders. From then on strong ties existed between the governor and the local élite, whose interdependency was from now on the basis of cooperation rather than competition, a policy continued under the Abbasids who maintained the locals’ role in the administration.

Another phase in the relation between the capital of the caliphate and the province of Egypt began after the death of al-Hārūn in 193/809. The war between his sons and brothers al-Amīn and al-Ma’mūn (between 195/811 and 198/813) brought great disturbances to Egypt. Different Arab groups introduced in Egypt as soldiers, administrators or other kinds of settlers in attempts by the caliph to increase his control over the province, had begun to challenge the position of Egypt’s earlier established Arab élite. With central control diminished, and new power constellations being formed, these groups openly started to fight for influence in the province. Revolts, partially to protest fiscal burdens under the Arabs, partially in reaction to shifting alliances between Arab Egyptians, Christian Egyptians and incoming Arabs, which had been plaguing Egypt since the end of the 7th and early 8th century, added to the unrest and insecurity. From the last decade of the second century control of the province was effectively in the hands of ʿAbd al-ʿAzīz al-Jarawī (d. 205/820) the appointed governor who controlled the Delta with the support of the Yamani tribes, and al-Sarī b. al-Ḥakam (d. 205/820) who was in control of Fustat and the area to the south with the aid of the abnā’, the Khurasani troops which he had led to Egypt from Baghdad. Andalusian refugees who arrived in 199/815 added to the disturbances, attacking and killing a number of wujūḥ in Alexandria in the following year.

A return to safety in the province as well as the establishment of solid caliphal control, essential to secure the highly demanded fiscal revenues, clearly required a strong interference. This was realized in the person of ʿAbd Allāh b. Ṭāhir, son of al-Ma’mūn’s famous general whose taking control of Egypt resulted in increased centralization and influence from the East. Appointed in 206/821 as governor of the area between al-Raqqa on the Euphrates in the north and Egypt in the south and commander of the caliph’s troops, ʿAbd Allāh b. Ṭāhir first

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12 Ibid., 71.
13 Ibid., 70-80.
15 Kennedy, “Egypt as a Province in the Islamic Caliphate,” 81.
established control in Syria and Palestine, moving his army into Egypt in 210 or 211/825-826. With his large army, reinforced with naval ships from Syria, ʿAbd Allāh was able to wrest the province from the hands of Ibn al-Sarī (in office until 211/826) and Ibn al-Jarawī (d. 251/865) who had inherited their fathers’ positions after 205/820 and defeat the Andalusians in Alexandria. After more than 20 years, caliphal control was once again restored over the whole province.

ʿAbd Allāh b. Tāhir remained in Egypt until 212/827, but he ruled a very different province. The Egyptian wujūh’s power had been steadily declining at the expense of representatives of the ruling military élite from the caliphal capital in Iraq who had been settling in Egypt since the late eighth century. In the struggle between al-Jarawī and al-Sarī and their sons, the old Arab élite of Egypt no longer played a decisive role. ʿAbd Allāh b. Tāhir’s take-over and the measures he took decisively decimated the power of the old Arab leaders at the expense of new Arab and non-Arab population groups who obtained influential positions in the administration and army, and thereby access to Egypt’s resources.

ʿAbd Allāh’s army which was now in control of the province consisted of outsiders from the East, as did the army’s commanders, mostly Persian speaking Turks. The 10th-century chronicler of Egypt’s political and judicial structure, al-Kindī, writes how the governor ʿAbd Allāh b. Tāhir made use of eastern personnel. He replaced his earlier appointed head of police with a member of the abnāʾ. Caliphal control over Egypt was put in effect by the governors appointed over the province. Representing the sovereigns who were assigned the western provinces by the caliph from 213/829 onwards, the governors belonged, like their masters to the same class of eastern military commanders. Appointed for longer periods (3-4 years), the governors no longer relied on locals to fill the crucial positions of ṣāḥib al-shurṭa, ṣāḥib al-kharāj and qāḍī. Instead they appointed members from their own constituency, outsiders from the East like the governors. In other words, support and cooperation from the local wujūh was no longer essential to maintain control of the province.

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17 al-Kindī, Kitāb al-wulāt, 180.
18 See also the two “Persian” army generals from Khurasān whom ʿAbd Allāh b. Tāhir appointed at the head of the army he sent to Alexandria (al-Kindī, Kitāb al-wulāt, 183-184).
19 Ibid., 183.
20 Occasionally outsider qāḍīs had been appointed before, see Tillier, Histoire des Cadis Égyptiens, 36.
while a new class of administrators and bureaucrats working in a new system and with new practices was put in place.

The degree to which the caliph was involved in the affairs of the province beyond the organization of local administrative structures is exemplified by the caliph appointing his brother and future caliph al-Mu' ṯaṣīm as sovereign in charge of the western provinces including Egypt in 213/829. Unlike most of the other sovereigns appointed over the western provinces who mainly stayed put at the caliphal court, al-Mu' ṯaṣīm was in fact forced to come down in person to Egypt in 214/830 to put down a rebellion of Arabs in al-Ḥawf, the eastern part of the Delta. Soon, however, he left again, leaving his governor in place to rule for him. In 217/832 the caliph al-Ma‘mūn in his turn came to the province, in response to yet another uprising of Arab and Christian Egyptians. Significantly, the local rulers and their military forces were unable to deal with these uprisings, while each visit by an eastern army resulted in more newcomers staying on in the province. The final turn in the relation between Egypt’s Arab population and the political center was reached in 218/833 when the newly appointed caliph al-Mu' ṯaṣīm ordered his governor to abolish the dīwān, discontinuing the stipends (‘aṭā’) for the Arabs in Egypt.21 Relying on his own well-trained army of ‘slave’ soldiers, al-Mu' ṯaṣīm’s abolishment of the dīwān was one of his empire-wide measures to build a new constituency while breaking the influence of traditional power blocks. The virtual lack of protest against this measure indicates the changed power relations in the province where the loss of their privileged financial position was only the last formal stage witnessing the wujūḥ’s gradually diminishing place in the provincial hierarchy.

Also within the province itself the presence of Abbasid forces and administrators had resulted in centralizing measures, with stronger control being imposed from the capital Fustat in a new style and language showing eastern influences. Procedures were imposed to increase the taxes raised in the country, tightening the registration of property and with closer supervision of assessments, impositions and collections of taxes.22 The documents reflect these changes in the administration where a new terminology and novel expressions are introduced representing new – ‘Persian’ – chancery traditions, while at the same time

21 al-Kindī, Kitāb al-wulāt, 193.
22 Resulting in new tax revolts in 212/828 (al-Kindī, Kitāb al-wulāt, 185); Kosei Morimoto, The Fiscal Administration of Egypt in the Early Islamic Period (Kyoto: Dohosha, 1981), 228.
referring to the new organization based on a new hierarchical configuration put in place.\textsuperscript{23} Especially well researched by Gladys Frantz-Murphy in the case of agricultural leases and receipts, the formulaic and semantic changes introduced in the documents suggest a professionalized bureaucracy relying on officials and subjects beholden to the state.\textsuperscript{24} See for example the introduction of \textit{sulṭān}, replacing “the Muslims” as a reference to the public authority of the province.\textsuperscript{25} Those responsible for the tax-collection are referred to no longer in terms of personal relations between them and the governor, but as representatives of the authorities in general.\textsuperscript{26} While these changes reflect the new administrative structure in place as part of the centralizing measures after the civil war, other evidence points to direct influence of eastern administrative traditions. The Persian \textit{jahbadh} replaces \textit{qusṭāl} for paymaster, while authenticating practices such as the use of seals and signatures also shows an influence from the eastern Islamic Empire.\textsuperscript{27}

This then is the background against which our papyrus was written. Fundamental changes in the financial and administrative organization of the province and the empire at large had impacted the way the province of Egypt was run. Simultaneously, the penetrating presence of the Abbasid caliphate resulted in the more frequent attestation of members of the ruling family and their representatives in the form of eastern military élite members. Let us now turn to the effects of these changes on the organization of the judiciary connecting them to the situation represented in the papyrus.

\textsuperscript{23} For the introduction of “Persian” administrative practices, see Gladys Frantz-Murphy, \textit{Corpus Papyrorum Raineri XXI. Arabic Agricultural Leases and Tax Receipts from Egypt 148-427 AH/765-1035 AD} (Vienna: Brüder Hollinek, 2001); and Gladys Frantz-Murphy, “The Economics of State Formation in Early Islamic Egypt,” in \textit{From al-Andalus to Khurasan. Documents from the Medieval Muslim World}, ed. Petra M. Sijpesteijn et al. (Leiden: Brill, 2006), 101-114.

\textsuperscript{24} Frantz-Murphy, \textit{Corpus Papyrorum Raineri XXI}, 40-44.

\textsuperscript{25} The first attestation of this term in an agricultural lease is dated 217/832, see Frantz-Murphy, \textit{Corpus Papyrorum Raineri XXI}, 36-39.

\textsuperscript{26} Frantz-Murphy, \textit{Corpus Papyrorum Raineri XXI}, 122.

Expanding qāḍī justice

The qāḍī in the Abbasid period held indeed a very powerful position which only increased in importance with the rise of the prominence of religion-based law and its representatives or interpreters, the fuqahā’. In Egypt demographic changes added to the momentum of change. Through immigration and, to a lesser extent, through conversion of the local population, the Arab-Muslim population was growing significantly. From the eighth century onwards, migration outside the garrison cities added to the processes of conversion and acculturisation of the Egyptian population. Developments internal to the Islamic judiciary coincided with these changes. As a consequence significant modifications can be observed in the judicial organization in Egypt from the first half of the 2nd/8th century, characterized by an increased professionalization on the one hand and an extended presence of the court on the other. A growing Arab-Muslim population in- and outside the garrison cities increasingly looked towards Arab-Islamic institutions to record their legal transactions and deal with their disputes. While Christian and Jewish authorities continued to play a role in legal matters, Muslim courts with their greater means of enforcement became an attractive alternative for Egypt’s non-Muslim communities. A developing Islamic judicial system on the other hand pushed for greater involvement, while the long administrative and managerial arm from the capital Fustat became also more pronounced. In short, the need for representatives of the qāḍī’s court to operate outside Fustat increased and these representatives functioned in a more expert and disciplined fashion.

These developments are exemplified by the emancipation of the qāḍī from other offices in the province. While early qāḍīs regularly combined their office with that of the šāhib al-shurta, the office of the judge was definitely separated from that of the head of police

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28 The politics of the qāḍī’s position in Egypt in this period is extensively described by Mathieu Tillier in his Histoire des Cadis Égyptiens Aḥbār qudát Miṣr (33), and in his “The Qāḍīs of Fustat-Miṣr under the Ṭūlūnids and the Ikhsīdīds: The Judiciary and the Egyptian Autonomy,” Journal of the American Oriental Society 131, no. 2 (2011): 207-222. I have relied heavily on his discussion for this overview.


32 See also Mathieu Tillier’s contribution to this volume.
in the early 8th century acknowledging the importance and volume of the law-giving and executive power. At the same time, however, legal and administrative functions continued to be intertwined and exchangeable into the Abbasid period. Similarly, while there are some attestations of qāḍīs in the documentary record dating to this period, the documents offer no clear indication of the extent and character of their function especially compared to other administrative offices.

The 9th century saw the accumulative effects of these developments impacted by specific historical circumstances as reflected in the documentary sources. A pronounced rise in the number of Arabic documents, including legal documents, shows that Egypt’s population increasingly functioned in Arabic and did so also in Arabic-Muslim institutions. Mathieu Tillier, in this volume, interprets this rise in extant legal documents as a sign of an increased professionalization of the judiciary relying on documentation and archival practices, and as a witness to a more active and involved court in Egypt’s countryside.

A further development was the expansion of Egyptian legal practice to form part of an extensive legal system lead by legal scholars (fuqahā’). The limited degree to which Egyptian scholars participated in empire-wide legal debates shows that this legal system was mostly locally defined, but there were some connections extending beyond the province. Maturity of the Islamic legal system coincided with the new political and religious order with the increased role for religious scholars (ʿulamā’) as an independent voice of religious authority following the period of the mihna introduced by caliph al-Ma’mūn in 218/833 and continuing until 234/848 or 237/852. While the document that is the subject of this article

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33 Until 89/708 several qāḍīs had also held the function of ṣāḥib al-shuṛṭa, see Tillier, Histoire des Cadis Égyptiens Aḥbār quḍāt Miṣr, 20.
34 See Tillier’s discussion in this volume, extending Joseph Schacht’s description of the Umayyad qāḍī as a legal secretary to the governor to the chief judge in early Abbasid Egypt.
35 See the commentary to Sijpesteijn 2013, no. 26. See also the contribution of Tillier in this volume.
36 Sijpesteijn, Shaping a Muslim State, 111. See the Christians appearing in Arabic-Islamic contracts (CPR XXVI). See also the two tenth-century contracts written up in Arabic according to Islamic legal rules which had to be translated orally for the parties into Coptic (Frantz-Murphy 1981, nos. 1 and 2) and the Arabic marriage contracts drawn up for two Christian parties according to Islamic legal principles (Abbott 1941, nos. 1 and 2). All these documents originate in the Fayyūm.
37 Discussed in this volume by Mathieu Tillier.
38 As discussed by Mathieu Tillier in his lecture “Local Tradition and Imperial Law in Umayyad Egypt,” at the conference “Egypt Connected: Cultural, Economic, Political and Military Interactions (500-1000 CE)” which took place on June 18-20, 2015 at Leiden University.
39 Qāḍīs cannot of course be equaled to fuqahā’. The qāḍīs of Umayyad Egypt do not seem to have played an especially important role in religious scholarship of the time (G.H.A. Juynboll, Muslim Tradition Studies in Chronology. Provenance and Authorship of Early Hadith (Cambridge: Cambridge University Press,
predates the *miḥna*, the development of religious scholarship leading to a discussion about who held the ultimate religious authority in the Muslim community was already a significant factor.

While Arabicisation and acculturization as well as the growth of the Law definitely played a role in the increased presence of a professionalized Muslim court in Egypt’s countryside, political-administrative measures were important too. The centralizing procedures undertaken by al-Ma’mūn’s regime after his victory in the civil war in the person of ʿAbd Allāh b. Ṭāhir after his take-over of the province in 833 have already been described. Similarly, the impact of the arrival of Persian-Turkish administrators and militaries on the administrative infrastructure of the province have been discussed above. Both these developments greatly impacted the relation between the caliph and the *qāḍī* of Egypt as well as the position of the chief judge and his representatives in the province.

Contrary to governors who were always appointed directly by the caliph to the provinces, the *qāḍī* was a local appointee who was regularly installed by the governor, but was also often (re)confirmed by the caliph.40 A clear pattern exists between centralizing efforts of the caliphal court and its involvement in the appointment of judges in Egypt, and the caliphs were always involved from al-Ma’mūn’s rule onwards.41 Accountable to the official (governor or caliph) who invested him with his title and position, the *qāḍī* maintained direct contact with the ruler. This could restrict the judge’s independence, but also transferred status onto him.42 The caliph’s ambitions of control of the provinces through the office of the *qāḍī*

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41 For an overview of who appointed the *qāḍī* in Fustat from the conquest until the Ĵulūnīd period, see the table in Tillier, *Histoire des Cadis Égyptiens Aḥbār quḍāt Miṣr*, 24-30; for the period 237-366/851-976, see Tillier, *Vies des cadis de Miṣr* 237/851-366/976 (Cairo: Institut français d’archéologie orientale, 2002), 20-25. Even Ahmad b. Ṭulūn (d. 270/884) as semi-independent viceroy of Egypt accepted the *qāḍī* appointed by the caliph (Tillier, *Vies des cadis de Miṣr* 237/851-366/976, 21-22). The governor ʿAbd Allāh b. Ṭāhir appointed the *qāḍī* ʿĪsā b. al-Munkadir, the same of our papyrus, but he did so after long deliberation, and leaving the judgeship vacant for more than a year while legal cases were being dealt with in the *maẓālim* court whose heads were appointed by the governor too. Subsequent governors also sometimes appointed someone over the *maẓālim* court while the *qāḍī* was only appointed several years later by the caliph. See for example the appointment of Ishāq b. Iṣmāʿīl (in office 215/830) by the governor ʿAbdawayh b. Jabala (in office 215-216/830-831), Muḥammad b. Ābbād (in office 215-217/830-832) by the governor Kaydar Naṣr b. ʿAbd Allāh (in office 217-219/832-834) and ʿĪsā b. Lahīʿa (in office 235-237/850-851) by the governor Ishāq b. Yahyā (in office 235-236/849-850).

42 For examples of direct involvement by the caliph al-Walīd (r. 86-96/705-715) in Damascus in cases dealt with by the Egyptian *qāḍī*, see Yeacov Lev, “Coptic Rebellions and the Islamization of Medieval Egypt (8th-10th
were, however, sometimes thwarted by weakness at the centre, for example at times of civil war, or by governors taking matters in their own hand. Moreover, from the Abbasids’ move of the capital to Baghdad, Egypt was sufficiently remote to make effective control difficult especially when the local Arab élite or the governor opposed it.

Even those qāḍīs who were appointed by the caliph or their governors, could form an opposing force. It is exactly when ‘Abd Allāh b. Ṭāhir was imposing direct and firm control on Egypt that he came into conflict with two consecutive judges. Ibrāhīm b. al-Jarrāḥ (in office 206-211/821-826) was dismissed by the governor when the latter found out about Ibrāhīm’s letter in support of the rebellious governor Ibn al-Sarī. The post of qāḍī remained vacant for more than a year, with cases being dealt with in the mazālim court. The mazalim court of appeals fell directly under the governor. It is interesting to note that in the process of choosing a new qāḍī ‘Abd Allāh b. Ṭāhir, consulted the notables (al-nās) of Miṣr. Despite ‘Abd Allāh b. Ṭāhir’s position as military conqueror and his exposing his absolute power by dismissing the qāḍī Ibrāhīm b. al-Jarrāḥ and not installing a new qāḍī immediately, he obviously felt the need to involve the local notables and give them a voice and a feeling of empowerment in the process of the appointment of local officials. Finally on 10 Rajab 212/5 October 827 ‘Īsā b. al-Munkadir was appointed seemingly as a compromise figure and after different candidates were put forward. The governor, of course having the last say in the choice. Besides having been dependent on the governor for his appointment, ‘Īsā b. al-Munkadir had another reason to be grateful to the governor as the latter decided to provide him with a daily salary because he was “poor,” besides a sign-up bonus of one thousand
The position of ʿĪsā b. al-Munkadir, however, was compromised when he protested the appointment of the governor Abū Ishāq al-Muʿtaṣim appointed over the western provinces in a letter to the caliph al-Maʾmūn. In 214/829 Abū Ishāq al-Muʿtaṣim dismissed and imprisoned ʿĪsā b. al-Munkadir. A year later Abū Ishāq al-Muʿtaṣim, who by now had left Egypt, ordered him to be exiled to Iraq where he died in prison in 220/835.48

Delegation and legitimization

Unlike other provinces, where major towns often had two qāḍīs, Fustat always only knew one chief judge who, together with his office, his scribes and other aids, was responsible for the maintenance of justice in the city and its dependent countryside.49 Literary sources mention qāḍīs in place in Alexandria from the end of the first/early eighth century, somewhat earlier than in other provinces of the Empire. The presence of qāḍīs in Alexandria is presumably related to the city’s dominant position in the province which remained at a par with the official capital Fustat.50 At the same time the presence of a qāḍī in Alexandria at this early moment, might explain why Fustat always only had one qāḍī whose work, with a partner in place in the other major Egyptian city, remained manageable.51

Qāḍīs operating outside the capital, albeit without an indication of the extent of their mandate, start to be attested in the papyri from the mid-second/eighth century onwards. That is when in other provinces qāḍīs are said to be appointed outside provincial capitals as well.52 Besides Alexandria, the sources report that from the 3rd/9th century other towns such as

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47 Of seven dinars per day or four thousand dirhams per month. Al-Kindī writes this custom was standard from that moment onwards (al-Kindī, Kitāb al-wulāt, 435). But see the receipt also recorded by al-Kindī (Kitāb al-wulāt, 354) recording the payment of twenty dinars for two months of salary for the qāḍī ʿAbd al-Raḥmān b. Sālim (in office Muharram 128/October 745-Ramadān 133/751). Cf. W. al-Qāḍī, “An Umayyad Papyrus in al-Kindī’s Kitāb al-Quḍāt?,” Der Islam 84 (2007): 200-245.
48 Tillier’s translation of al-Kindī’s biography of ʿĪsā b. al-Munkadir contains exhaustive information from other Arabic sources on the judge’s life. His death date is based on Ibn Yūnus (d. 347/958), see Ibn Yūnus, Taʾrīkh Ibn Yūnus al-Ṣadafī, ed. Ṣ.A.F. ʿAbd al-Fattāḥ (Beirut: 2000), 215, n. 914.
50 Bruning, The Rise of a Capital, chapter 2. For the exceptional position of Fustat in having always only one qāḍī as opposed to Damascus and towns in Iraq, see Tillier, Histoire des Cadis Égyptiens Aḥbār quḍāt Mīṣr, 23, n. 116; Tillier, “Qāḍī-s and the Political Use of the Mazālim Jurisdiction under the ṬAbbāsids,” 281-284.
51 Tillier, Histoire des Cadis Égyptiens Aḥbār quḍāt Mīṣr, 23.
Akhmim and Rashid (Rosetta) had qāḍīs as well. Although these officials were all equally called qāḍī, the judge in Fustat clearly topped the judicial hierarchy and important cases continued to be referred to the chief judge in the capital.

Deputies of qāḍīs are mentioned in the literary sources to have been in place from the end of the 8th/early 9th century onwards in the Fayyum and in Alexandria. These sources use the same root kh-l-f to indicate the legal deputies. The papyrus edited above not only mentions one representative, but a chain of representatives with the lowest office in the Fayyum oasis and another one in between that and the qāḍī’s office in the capital Fustat. It shows not only the degree to which the judiciary and its institutions had expanded and proliferated, with offices multiplying and dependences of the provincial court in the countryside increasing, but also the level of centralization and hierarchy extending from the province’s capital to its sub-regions. In those expanding and proliferating courts officials such as secretaries, scribes, examiners of witnesses and the like multiplied.

ʿĪsā b. al-Munkadir’s office, the qāḍī under whose judgeship the papyrus was produced, shows these two processes in action. Appointed over the judiciary and the appeals


54 See also Bruning’s reconstruction of the careers of Marthad b. ‘Abd Allāh al-Yazanī and Yazīd b. ‘Abd Allāh al-Ḥaḍramī whose rising in the administrative hierarchy included a move from a provincial legal office to that of qāḍī in Fustat (The Rise of a Capital, 142-148). Mathieu Tillier warns against accepting the ascription of the title qāḍī by the narrative sources to judicial officials outside Fustat, suggesting that, especially for the earlier period, these should be interpreted rather as administrative officials wielding judicial power as litdepart of their position (Histoire des Cadis Égyptiens Ḍhār qaḍāt Mīsīr, 24). The attestation of qāḍīs in the papyri, however, suggests that such an office did exist (at times) beyond the capital, while the chief qāḍī located in Fustat might have been indicated with an adjusted title (See for example qāḍī ahl mīṣr in the papyrus dating from 141/758-759 edited by Hinds and Sakkout, see Martin Hinds and Hamdi Sakkout, “A Letter from the Governor of Egypt to the King of Nubia and Muqrra Concerning Egyptian-Nubian Relations in 141/758,” in Studia Arabica et Islamica. Festschrift for Iḥsān ‘Abbās on his Sixtieth Birthday, ed. Ihsan Abbas et al. (Beirut: American University of Beirut, 1981), 202-229. The expression appears in line 46 of the document). For an overview of the attestations of qāḍīs in the papyri, see Sijpesteijn, Shaping a Muslim State, no. 26, Fayyūm, ca. 730. For cases outside Fustat being referred to the main judge in Fustat, see for example the case of the killing of an Egyptian merchant in Nubia in a papyrus dating to the governorship of governor Mūsā b. Ka’b (in office 141/758-759), see Hinds and Sakkout, “A Letter From the Governor of Egypt.”

55 Tillier, Histoire des Cadis Égyptiens Ḍhār qaḍāt Mīsīr, 23.

56 Wa-kataba ilayya an akhlaṭahu bi-l-fayyūm (Qāḍī ʿIyād, Tārtīb al-Madārik, II, 463); History of the Patriarchs, vol. 4. All sources are cited in Tillier, Histoire des Cadis Égyptiens Ḍhār qaḍāt Mīsīr, 23, n. 117. See also the discussion in Hussein F.S. Kasassbeh, The Office of Qāḍī in the Early Abbāsid Caliphate (132-247/750-861), PhD dissertation (London: SOAS, 1990), 289-292. I am grateful to Jelle Bruning for introducing me to this reference (see also Bruning The Rise of a Capital, 144, n. 75).

courts (mażālim) together, ʿĪsā b. al-Munkadir was chosen to be the perfect representative of the caliph’s interest after a period in which the ruler’s representative in Egypt ʿAbd Allāh b. Ṭāhir had kept direct control over the law court through the office of the mażālim. The centralizing ambitions of the regime in Egypt were expressed through the chain of representatives (khalīfa) that the sender of the papyrus, Ḥasan b. Yaʿqūb who was located outside the capital in the oasis Fayyum is identified with. At his appointment ʿĪsā b. al-Munkadir, it is said, appointed a new set of officials in his office: the main scribe and secretaries, a supervisor and someone in charge of examining upright witnesses are all replaced by him.58 Not only does this action symbolize the arrival of a new powerbase put in place under the direct auspices of the caliphal court, it also refers to the bureaucracy on which the law court by now relied.

It is ironic that it is exactly ʿĪsā b. al-Munkadir who defies the political hierarchy within the Empire by turning directly to the caliph al-Maʾmūn to protest the appointment of the caliph’s brother and heir apparent as sovereign over Egypt and the other western provinces. As described above the letter caused the judge’s downfall and removal from office.

The new administrative and political order put in place by ʿAbd Allāh b. Ṭāhir enabled the rise of a service élite in Egypt. The status and authority of the new administrative notables were no longer based on their belonging to the earliest settled Arab families, but rather on their function within or relation with the state structure, which appears in the documents under the abstract term sulṭān. Hence, association with representatives of that administration were more important when establishing one’s position than personal relations. Social background remained of course important, with the Turkish-Persian military and bureaucratic culture now being dominant.

This emphasis on the administrative hierarchy is exemplified by the papyrus edited above. Ḥasan b. Yaʿqūb, the sender of the document, identifies himself not only as being part of the judiciary headed by the qāḍī in Fustat in a general way, but connects himself through a chain of representatives, of whom he is the last and third one, directly with the qāḍī. While representing a government office in the Fayyūm oasis, Ḥasan b. Yaʿqūb, also refers to the direct ties that link him in the countryside with the capital. It is an expression of extreme centralization when observed from the capital, with authority being referred onto the judge in

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58 al-Kindī, Kitāb al-wulāt, 435.
the province through his link to the chief judge. Seen from Ḥasan b. Yaʿqūb’s point of view, however, the same chain empowers as it disseminates the court’s power to lower layers in the judiciary. As identified in this papyrus, Ḥasan b. Yaʿqūb is an official representative of the judiciary in the countryside and a member of Egypt’s service elite. The same expression tying the official giving judgements in the Fayyum oasis to the court in Fustat, operates both ways. It is a nice example of how centralised expressions of power implicated both sides of the chain in a reciprocal system of imposition and reception.

At the same time the first point of contact in the judicial hierarchy for Ḥasan b. Yaʿqūb would have been Yahyā ibn Saʿīd, the official placed between himself and the qāḍī ʿĪsā b. al-Munkadir. The papyrus also shows thus the different administrative layers that connected the district of the Fayyum oasis with the capital Fustat. The literary sources do not discuss such a tier in the judiciary, but one wonders whether it can be associated to a similar division in the fiscal administration. When the Arabs arrived in Egypt in 639, they initially maintained the division in five larger districts (eparchies) for administrative and fiscal purposes. From the end of the seventh century, however, documents and narrative sources describe the existence of a partition in two main sub-provinces: the Ṣaʿīd (Upper Egypt) and Aṣfal al-Ard (the Delta).59 While there were offices and officials working for the two districts in the capital Fustat, officials responsible for the Upper and Lower Egyptian areas were also located or at least operated in situ. This situation continued into the Abbasid period when the references in the documents to this division and the two offices in fact increase. Was the judiciary subjected to a similar division of the province in two with Yahyā ibn Saʿīd heading the Upper Egyptian one?

Conclusion

With the edition of the papyrus in this article, ʿĪsā b. al-Munkadir has become, with three papyrological attestations, the qāḍī most present in the documentary record.60 The papyrus

59 Sijpesteijn, Shaping a Muslim State, 107; 119, n. 14. For the changes in the administrative division of Egypt in the 8th century in general, see ibid., ch. 2.
60 For examples of other judges attested in the papyri, see for example: al-Mufaḍḍal b. Faḍāla (d. ca. 181/797). Mathieu Tillier, “Deux papyrus judiciaires de Fustat (Ile /VIIIe siècle),” Chronique d’Egypte 89 (2014): 412-445, text 2. Ghawth b. Sulaymān (d. 168/784) appears in two papyri, see Tillier, “Deux papyrus judiciaires,” text
edited in this article places him, moreover, clearly at the top of a chain of offices extending from his position as qāḍī in Fustat via a delegate in the countryside to a judicial officer responsible for the Fayyūm oasis. While delegated judicial officials operating in the Egyptian countryside occasionally occur in the papyrological record, the kind of hierarchical dependency as presented in this papyrus is not previously attested.\(^{61}\) The qāḍī’s presence in the papyri in the form in which it occurs in this text confirms the changes in the administrative and political organization of the province imposed by ’Abd Allāh b. Ṭāhir after his takeover of Egypt after the unrest surrounding the civil war between al-Amīn and al-Ma’mūn.

While clearly using the qāḍī in Fustat as the ultimate focus, the papyrus also points to the multitude of layers in the judiciary administrative hierarchy showing a complex system of control from the center over the smaller districts like the Fayyum. Offices in between the centrally located qāḍī and his local representatives diffused central rule and discipline, but also offered a reference point for local officials where cases could be dealt with before or without passing them on to the highest authority in the capital. It shows that within the tighter organized, centrally structured administration a multiple leveled hierarchy existed.

’Abd Allāh b. Ṭāhir took a while to appoint a new qāḍī after his arrival in Egypt, leaving the office vacant for two years, while all cases were dealt with in the maẓālim court which fell directly under his governorship. When he appointed ‘Īsā b. al-Munkadīr he did so in consultation with the local notables.\(^{62}\) Those notables no longer represented exclusively the interests of the first Arab settlers in Egypt, but consisted of the many new groups – Arab immigrants, Turkish-Persian administrators and militaries – that had obtained a position of power at the provincial court. While involving new groups in the administration of the province, the administration, including the judiciary were profoundly reformed to allow for stronger central control from the caliphal capital through its representatives, the governors and

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\(^1\) M. Hinds and H. Sakkout, “A Letter from the Governor of Egypt to the King of Nubia and Muqurra Concerning Egyptian-Nubian Relations in 141/758,” in Studia Arabica et Islamica. Festschrift for Iḥsān Ṭhān on his Sixtieth Birthday, ed. W. al-Qadi, Beirut, 1981), 209-229. See also the overview of attestations in the papyri in Mathieu Tillier’s article in this volume.

\(^{61}\) While literary sources identify Yazīd b. ’Abd Allāh al-Ḥaḍramī as representative of the qāḍī Ghawth b. Sulaymān in Ikhmīm and Ṭahṭā’, in the single papyrus where he is attested he is referred to as pagarch, administrative governor of Ikhmīm (P.Cair.Arab. III 167; Bruning, The Rise of a Capital, 144-148; Mathieu Tillier, “Du pagarch au cadi: ruptures et continuités dans l’administration judiciaire de la Haute-Égypte (Ier-Ile/Vie-Ixe siècle),” Médiévales 64 (2013): 32.

\(^{62}\) al-Kindī, Kitāb al-wulāṭ.
chief judges in Egypt. Also within the province a centralization was imposed extending through the different branches of the administration.

Taking a local point of view, namely from the district of the Fayyum, our papyrus also shows the other side of this process. Namely that the ties that drew in the local legal representative, Ḥaṣan b. Yaʿqūb, into the qāḍī’s court and jurisdiction, the association with the chief judge also empowered this local official and legitimized his authority vis-à-vis his constituency. The emphasis on the judicial administrative pyramid with its different layers, kept Ḥaṣan b. Yaʿqūb attentive to his place in the pecking order, but also made him part of the larger structure, offering him a place in the judicial configuration with responsibilities, but also rights and entitlements.

By the mid-ninth century, Egyptians operated for a large part in Arabic in the written domain as the increase in public and private Arabic documents exchanged between Muslim and non-Muslim Egyptians shows. Many of these documents concern the legal domain, from administrative exchanges related to tax payments, to debt acknowledgements and property sales and even extending to marriage contracts. Non-Muslims, moreover, regularly sought recourse in Muslim law courts.63 This development was as much a result of the Arabicisation and Islamicisation of the Egyptian population as of the expansion and professionalisation of the Muslim judiciary which replaced other forms of administrative legal practice and Christian and Jewish religious legal institutions.64

The papyrus edited in this paper, shows how these two developments coincided – the advanced application and use by the population of the Muslim legal institutions and the imposition of more centralized administrative and judicial apparatus in the province presenting a new phase in Egypt’s political structure. Presenting himself through a chain of representatives as the delegate in the Fayyūm oasis of the chief qāḍī in Fustat, the individual legal official who produced our papyrus reflects this new configuration. On the one hand his presence in the Fayyūm oasis indicates to what extent the judiciary had expanded, while his association with the qāḍī in the provincial capital explicitly shows his ties with the central judiciary office.

64 For such non-Islamic legal institutions, see Simonsohn, A Common Justice.
The document thus offers in its minimalist and damaged form very important evidence of how these historical processes were expressed in practice. Or as this volume intends to show: how documents form important historical sources, correcting and adding to the information available from the literary texts.

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